



GUAM ARTIFICIAL INTELLIGENCE REGULATORY TASK FORCE MINUTES

Date: July 27, 2026

Time: 2:00 PM

Location: Guam Legislature Public Hearing Room
Guam Congress Building, Hagatña, Guam

1. CALL TO ORDER

The regular meeting of the Guam Artificial Intelligence Regulatory Task Force (“AITF”) was held on July 27, 2026, at 2:00 PM at the Guam Legislature Public Hearing Room, Guam Congress Building, Hagatña, Guam.

The meeting was called to order by **Chairperson Senator Telo Taitague**.

2. QUORUM AND ATTENDANCE

Roll Call. As determined by roll call made by Pinki Lujan, the following individuals were present and quorum was established. *=Absent

- a. Chairperson Senator Taitague, 38th Guam Legislature Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement
- b. Vice Chair Bea Santos, Office of Technology Data Processing Manager
- c. Pinki Lujan proxy for Christina Garcia, Guam Economic Development Authority CEO & Administrator
- d. Esther Aguigui, Homeland Security Director
- e. Peter Leon Guerrero, proxy, Office of the Attorney General
- f. Attorney Mia Bonardi, Judiciary of Guam Designee
- g. Ron Brewster proxy for Gene Crisostomo Docomo Pacific SVP of Technology
- h. Keith Cruz, Director of Decision Science, PinPoint Guam (Proxy for John Reyes, BOG)
- i. Lola Leon Guerrero, Director of Bureau of Statistics and Planning
- j. Dr. Chanika Mitchell, proxy for Anita Borja Enriquez, President of the University of Guam
- k. Rhonda Padmore-Hill, proxy for David Dell’Isola, Director of Guam Department of Labor
- l. Manny Gabriel, proxy for Dr. Joleen Aguon, Interim Guam Memorial Hospital Authority Administrator

Also, in attendance were:

- **PROXY:**
 - Senator Chris Barnett, 38th Guam Legislature*
 - Nicole Nelson, OTECH*
 - Lucia Perez, Guam Homeland Security
 - Manny Gabriel, GMHA IT Administrator
 - April Trinidad, Bureau of Statistics and Plans*
 - Matthew Baza, GEDA *
 - Pinki Lujan, GEDA
 - Ron Brewster, Docomo Pacific
 - Nathan Tennyson, Guam Judiciary

SUBCOMMITTEES

- **Cybersecurity & Data Privacy / Protection**
 - Dr. Leslie Camacho Aquino, UOG*
 - Marissa Eusabio Borja, Pacific AI, Founder
 - Lucia Perez, Guam Homeland Security
- **U.S. & International Policies, Guidelines, & Infrastructure**
 - John Reyes Jr.*
 - Bea Santos, OTEC
 - Dr. Joleen Aguon, GMHA*
 - Marissa Eusabio Borja, Pacific AI
 - Dr. Sharleen Santos-Bamba, UOG*
 - Lucia Perez, Guam Homeland Security
 - Ryan Mummert, PinPoint Guam*
- **AI Integration in the Workplace**
 - Esther Aguigui, Homeland Security
 - Bea Santos, OTEC
 - John Reyes Jr.*
 - Anita Borja-Enriquez, President UOG*
 - David Dell'Isolla, Director of Dept of Labor*
 - Marissa Eusabio Borja, Pacific AI
 - Dr. Sharleen Santos-Bamba, UOG*
 - Keith Cruz, PinPoint Guam
- **AI Education & Social Media**
 - Gene Crisostomo, Docomo Pacific SVP of Technology*
 - Esther Aguigui, Homeland Security
 - Bea Santos, OTEC
 - John Reyes Jr.*
 - Marissa Eusabio Borja, Pacific AI
 - Dr. Sharleen Santos-Bamba, UOG*
 - Dr. Charika Mitchell, Director, Center for Online Learning, UOG
 - Senator Sabina Perez, 38th Guam Legislature*

- **Human Resources, Predictive Policing & Profiling Based on Algorithms**
 - David Dell’Isolla, Chairperson*
 - Marissa Eusabio Borja, Pacific AI, Founder
 - Lucia Perez, Guam Homeland Security
 - Gene Crisostomo, Docomo Pacific SVP of Technology*
 - Dr. Joleen Aguon, GMHA*
- **AI Ethics: Deepfakes, Data, & Algorithmic Exploitations**
 - Gene Crisostomo, Docomo Pacific SVP of Technology*
 - Lola Leon Guerrero, BSP Director
 - Bea Santos, OTEC
 - Marissa Eusabio Borja, Pacific AI
 - Rick Hernandez*
- **Penalties, Fines, & Enforcement of AI Crimes**
 - Atty Mia E. Bonardi, Judiciary of Guam
 - Christina Garcia, GEDA CEO*
 - Dylan Clymer, Legislative Assistant, Office of Senator Telo Taitague
- **OBSERVERS**
 - Barbara Hattori, GMHA
 - Janela Carera, Dept of Labor
 - Rigo Cisneros, Jacobs
 - Marc Etienne Bergera, Jacobs
 - Cheng-Yu Weng
 - Michelle Juaneza, OIPD
 - David Su, DSU Investments

3. APPROVAL OF MAY 13, 2026, MEETING MINUTES

- a. A motion to adopt the meeting minutes from May 13, 2026, meeting was made by Bea Santos.
- b. Motion was seconded by Manny Gabriel and approved without objection.

4. DISTRIBUTION OF FIRST PROGRESS REPORT

Chairperson Senator Telo Taitague welcomed and thanked everyone for their continued commitment to this important initiative. Today’s meeting marks another milestone in the work of this AI task force with the submission of the first progress report, which received positive feedback from the governor and speaker. Senator Taitague presented the physical report at today’s meeting and announced that an electronic version of the report will be sent to all subcommittee members after today’s meeting.

5. FINANCIAL REPORT FROM GEDA

Chairperson Senator Taitague acknowledged the lack of a financial report but notes the progress report will be electronically sent to task force members.

6. REPORTS FROM EACH SUBCOMMITTEE CHAIRS

- a. Committee Chairperson Senator Telo Taitague introduces the next agenda item, reports from each subcommittee, starting with the OTECH Cybersecurity and Data Protection subcommittee.
- b. AITF Vice Chairperson and OTECH Cybersecurity & Data Protection chairperson, Bea Santos, and Esther Aguigui, Guam Homeland Security Director and chairperson of the U.S. and International AI Policies, Guidelines, and Infrastructure, presented a joint executive summary on cybersecurity and international AI policies highlighting the rapid evolution of federal AI policy and the need for Guam to act quickly.
- c. Chairperson Esther Aguigui reported that they held a joint virtual session with Kenneth D. Hardy, who is the program director of public safety and legal councils at the National Governor's Association where he leads program execution and advances strategic initiatives on public safety and legal issues on behalf of the nation's governors. She discussed the importance of grounding AI laws in traditional territorial powers and the need for cybersecurity tools to protect Guam's critical infrastructure.
- d. The reason that the two subcommittees decided to meet jointly, the June 2026 cyber security executive order directs Cybersecurity and Infrastructure Security Agency (CISA) to expand AI enabled cyber defense tools and extend access to state, local and territorial authorities and critical infrastructure.
- e. The U.S. Treasury, National Security Agency (NSA) and CISA are standing up an AI Cyber Security clearing house and given Guam's position as a strategic hub whose power, water, ports, and communications have already been targeted sophisticated actors, we should be first in line, not last, for these tools. Mr. Hardy offered to facilitate territorial access to major model developers for testing and vulnerability detection, and Chairperson Aguigui formally requested that facilitation.
- f. These two subcommittees recommend the task force to designate an accountable AI lead, charter a cross-functional working group spanning legal procurement and privacy and cybersecurity. It is also recommended to take a 90-day inventory of AI and automated decision systems across government agencies, adapt interim procurement and acceptable use standards, run low risk pilots, plus one deep dive impact pilot, and report publicly on lessons and legislative needs.

7. AITF CHAIRPERSON SENATOR TELO TAITAGUE CALLED FOR A SHORT RECESS

8. CONTINUATION OF REPORTS FROM EACH SUBCOMMITTEE CHAIRS

- g. Nathan Tennysen, proxy for Attorney Mia Bonardi, wanted to echo Chairperson Aguigui's sentiment that regulation adoption has been slow and based on his research, using procurement as a lever will get early protections in place before laws go into effect.
- h. Pinki Lujan, proxy for Chairperson Christina Garcia, AI Integration into the Workplace subcommittee, presented an update with a focus on AI's potential to improve government operations, workforce development, and service delivery. She highlighted the importance of AI readiness, including training programs and the need for a coordinated strategic framework. Lujan mentions specific AI use cases in government, such as public-facing chatbots, data analysis, and recruitment, and identifies risks and challenges, including bias and data privacy concerns.

- i. Dr. Chanika Mitchell, proxy for Chairperson Dr. Anita Borja Enriquez, AI Education and Digital Literacy presented an update which considers a broader scope to include responsible AI use, online safety, and social media harms. The AI education and digital literacy policy framework worksheet was developed to establish guiding principles for responsible AI use and protect critical thinking and human judgment.
- j. Dr. Mitchell discussed the need for age-appropriate guidance for students and tailored recommendations for schools, higher education, families, government, and the workforce. Potential partnerships with universities and other organizations were also encouraged to support the subcommittee's work.
- k. Rhonda Padmore-Hill, proxy for Chairman David Dell'Isola, presented an update on the HR Predictive Policing and Profiling subcommittee, which is focused on assessing AI use in HR operations and establishing governance and risk management practices. She invited Dr. Corey Ross, an assistant professor of marketing at University of Guam (UOG) to conduct a presentation on practical AI adoption, organizational risk, and how we can best prepare our workforce for these technological shifts.
- l. Dr. Ross covered the impact of AI on traditional HR practices, such as the use of AI to draft perfect applications and the need for strict data rules to protect proprietary information. His presentation outlined a structured 30-60-90-day implementation roadmap for organizations to establish AI governance policies and address system risks; Instead of rushing the rollout, agencies should take these three deliberate steps:
 - a. Establish a clear, internal AI use policy before turning on tools.
 - b. Start with low-risk internal pilots such as meeting summarization or policy FAQs.
 - c. Enforce strict vendor vetting as it pertains to legal liability and equal employment opportunity compliance and cyber security.
- m. Dr. Ross will be returning to Guam and offering in-person workshops on August 20 to help local teams implement governance roadmaps and assess AI risks. This training will lead our subcommittee into the next phase of our strategic plan which is the deep dive assessment.
- n. Ron Brewster, proxy for Gene Crisostomo, presented an update on the AI Ethics: Deepfakes, Data and Algorithmic Exploitation subcommittee. Marissa Eusebio Borja presented on Content Provenance Technology (C2PA) – the Coalition for Content Provenance and Authenticity – an emerging industry standard that cryptographically attaches origin credentials to media files, indicating whether content was AI-generated and who created it. The presentation grounded the technology in Guam-specific harms: AI-generated sexualized images of minors, voice and video impersonation scams, and fabricated public opinion polls. Current adopters include Adobe, Microsoft, Sony and Nikon.
- o. A companion technology, SynthID, was introduced as a supplemental pixel-level identifier with some resilience to screenshots but limited vendor coverage. The group's consensus was to focus on a provenance requirement in policy – mandating labels and penalizing bad-faith stripping – rather than rushing to universal mandatory adoption of any single technology.
- p. The subcommittee confirmed its deliverable structure: three written policy briefs, each identifying the top harms in a topic area, comparable jurisdiction actions, existing Guam law, and recommendations for the Governor. Rather than waiting for the full statutory period, the subcommittee strongly favors a rolling iterative approach for releasing briefs as they are ready so that actionable recommendations can move forward without delay.

- q. Mia Bondari presented an update on the AI Accountability, Remedies, and Enforcement subcommittee, which is focused on implementing recommendations from other subcommittees and aiding in enforcement.
 - r. Ms. Bondari covered the gap map, which surveys how existing law may or may not apply to AI across various regulatory domains, and the issue spotting referral handbook to guide the task force in determining when to refer issues. This subcommittee plans to further expand the gap map into a living document that adds recommendations and priority levels for each regulatory domain, keeping it updated alongside emerging legislation. They plan to meet with other subcommittees to provide gap map guidance.
 - s. Mia Bondari announced that this would be her last meeting with the AITF and Nathan Tennyson will be taking over as chairperson of the AI Accountability, Remedies, and Enforcement subcommittee. Bea Santos had a question for Ms. Bondari regarding the gap map. There was a new bill introduced called the AI Kill Switch Act. First, is this proposed legislation being tracked by the gap map? Ms. Bondari stated that proposed Guam legislation is tracked and included in the gap map but to track and include all proposed legislation in Congress would be “a lot” especially since it continues to change week after week.
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9. CYBER DEFENDERS TRAINING PROGRAM & GUAM AI INVENTORY ASSESSMENT SURVEY

- a. Rhonda Padmore-Hill was asked to present the cyber defenders training program and the Guam AI Inventory Survey. The Cyber Defenders Program is a specialized technology partnership with Anthropic. It trains government IT and security teams to use advanced AI to protect local infrastructure.
- b. Guam received \$100,000 credit to use these advanced AI tools, full platform access for 6 months and direct mentoring from elite engineers. This program provides office hours recordings and recurring training resources to IT engineers from GMH and OTECH.
- c. Chairperson Senator Taitague asked for a briefing on the AI inventory assessment. Ms. Padmore-Hill stated that she brought this survey to Senator’s office in the hopes that it would be officially transmitted to all GovGuam agencies to give this survey the appropriate level of visibility, support and urgency.
- d. The purpose of the survey is to identify and assess what AI software tools and predictive systems are being used across Guam’s agencies. Copies of the survey were provided to the task force members. Chairperson Taitague asked the task force to review and suggest revisions / additional questions, but she wants this survey to encourage employees to complete them without intimidation. She suggests simplifying the format and make it less intimidating or “scary”.
- e. Task force member, Lola Leon Guerrero, reminded Ms. Padmore-Hill that all surveys must be approved by University of Guam IRB for their review prior to formal release.

10. AITF BRIEFING- GUAM BEAD PROGRAM

- a. Mr. Rigo Cisneros, from Jacobs, OT Cybersecurity Consultant, was invited by Melissa Bettis to present their NIST Cybersecurity Framework (CSF) 2.0. This briefing was prepared for the Office of Infrastructure Policy and Development (OIPD) in partnership with Pacific Alliance Group and Jacobs.
- b. NIST Cybersecurity Framework posture assessments to prepare our local government for federal funding. He highlighted the need for a strong digital backbone to support AI and the importance of aligning AI policies with NIST standards. He discussed the importance of understanding the relationships between assets and data protection to support AI integration. Focus on governance, asset identification, and risk management is needed to create a foundation for AI implementation.
- c. NIST CSF 2.0 is a framework for managing cybersecurity risk, built around six core functions: Govern, Identify, Protect, Detect, Respond, and Recover. This framework is the foundation of Guam's cyber and digital maturity and the prerequisite for what comes next. NIST's AI Risk Management Framework, which will guide responsible AI adoption across the island, is built to run on this same governance and risk foundation. The CSF 2.0 work already underway isn't separate from Guam's future AI plans – it's the groundwork those plans depend on.
- d. Dr. Chanika Mitchell asked if they met with UOG. Jacobs confirmed that they have had several good sessions with UOG and will continue to connect with them as an important resource.
- e. Keith Cruz, PinPoint Guam, chimed in and expressed that he is in favor of the digital ecosystem readiness component. He also emphasized that use cases will be beneficial in trying to right size what is responsibly sustainable and it starts to highlight what we can feasibly do today with confidence.

11. ADJOURNMENT

- a. Chairperson Taitague asked if there were any additional comments.
- b. There being no further business, a motion to adjourn was made and seconded.

Result: The meeting was adjourned at 3:27p.m.

10. CERTIFICATION

These minutes were prepared to reflect the proceedings of the Guam Artificial Intelligence Regulatory Task Force meeting held on Monday, July 27, 2026.